REPORT OF THE AUDIT OF THE LARUE COUNTY FISCAL COURT

For The Year Ended June 30, 2024



ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS auditor.ky.gov

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ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS

Independent Auditor's Report

To the People of Kentucky
The Honorable Andy Beshear, Governor
Holly M. Johnson, Secretary
Finance and Administration Cabinet
The Honorable Blake Durrett, LaRue County Judge/Executive
Members of the LaRue County Fiscal Court

Report on the Audit of the Financial Statement

Opinions

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances – Regulatory Basis of the LaRue County Fiscal Court, for the year ended June 30, 2024, and the related notes to the financial statement, which collectively comprise the LaRue County Fiscal Court's financial statement as listed in the table of contents.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in fund balances – regulatory basis of the LaRue County Fiscal Court, for the year ended June 30, 2024, in accordance with accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the LaRue County Fiscal Court, for the year ended June 30, 2024, or the changes in financial position and cash flows thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Fiscal Court Audit Guide* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the LaRue County Fiscal Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the People of Kentucky
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Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the LaRue County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statement

LaRue County Fiscal Court's management is responsible for the preparation and fair presentation of the financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the LaRue County Fiscal Court's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
 are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the LaRue County Fiscal Court's internal control. Accordingly, no such opinion is
 expressed.

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Auditor's Responsibilities for the Audit of the Financial Statement (Continued)

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the LaRue County Fiscal Court's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Emphasis of Matter

As discussed in Note 11 to the financial statement, the entity has had numerous significant transactions with businesses controlled by, and with people who are related to, the officers and directors of the entity. Our opinion is not modified with respect to this matter.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the LaRue County Fiscal Court. The Budgetary Comparison Schedules are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules are fairly stated in all material respects in relation to the financial statement as a whole.

Other Information

Management is responsible for the other information included in this report. The other information is comprised of the schedule of capital assets but does not include the financial statement and our auditor's report thereon. Our opinions on the financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

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Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 18, 2025, on our consideration of the LaRue County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the LaRue County Fiscal Court's internal control over financial reporting and compliance.

Based on the results of our audit, we present the accompanying Schedule of Findings and Responses included herein, which discusses the following report findings:

2024-001 The LaRue County Fiscal Court And Jailer Did Not Follow Bidding Procedures Required By The Model Procurement Code

2024-002 The LaRue County Jail's Year-End Commissary Financial Report And Bank Reconciliations Were Not Accurate

Respectfully submitted,

Albin Ball

Allison Ball

Auditor of Public Accounts

Frankfort, Ky

February 18, 2025

LARUE COUNTY OFFICIALS

For The Year Ended June 30, 2024

Fiscal Court Members:

Blake Durrett County Judge/Executive

Darin Williams Magistrate
Ricky Whitlock Magistrate
Kenneth Dean Higdon Magistrate
Larry Howell Magistrate

Other Elected Officials:

Kyle Williamson County Attorney

Jody Perry Jailer

Rhonda Metcalf County Clerk

Emily Ernst Circuit Court Clerk

Brian Smith Sheriff

Scotty Lee Property Valuation Administrator

Todd Skaggs Coroner

Appointed Personnel:

Olivia Reed County Treasurer
Renee Strock Finance Officer
David Wood Road Supervisor
Michael Cottrell EMS Director
Zecharaiah Houk 911 Administrator



LARUE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2024

LARUE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2024

Budgeted Funds

	Buagetea runas			
	General Fund	Road Fund	Jail Fund	
RECEIPTS				
Taxes	\$ 2,652,860	\$	\$	
In Lieu Tax Payments	7,269			
Excess Fees	184,304			
Licenses and Permits	44,511			
Intergovernmental	1,397,024	1,528,533	1,201,226	
Charges for Services	1,122,267		43,638	
Miscellaneous	213,953	189,062	154,797	
Interest	162,628	106,616	5,331	
Total Receipts	5,784,816	1,824,211	1,404,992	
DISBURSEMENTS				
General Government	2,480,400			
Protection to Persons and Property	3,340,355		1,510,240	
General Health and Sanitation	275,044		-,,	
Social Services	429,593			
Recreation and Culture	92,654			
Roads	72,00	1,720,388		
Debt Service	71,918	7,402	125,892	
Administration	1,430,485	210,708	454,554	
Total Disbursements	8,120,449	1,938,498	2,090,686	
Excess (Deficiency) of Receipts Over				
Disbursements Before Other				
Adjustments to Cash (Uses)	(2,335,633)	(114,287)	(685,694)	
	(2,333,033)	(114,287)	(083,094)	
Other Adjustments to Cash (Uses)				
General Obligation Lease Proceeds	800,000			
General Obligation Lease Premium	8,403			
Borrowed Money		287,700		
Transfers From Other Funds	2,568,971		654,614	
Transfers To Other Funds	(704,614)			
Total Other Adjustments to Cash (Uses)	2,672,760	287,700	654,614	
Net Change in Fund Balance	337,127	173,413	(31,080)	
Fund Balance - Beginning (Restated)	2,465,585	68,696	117,697	
Fund Balance - Ending	\$ 2,802,712	\$ 242,109	\$ 86,617	
Constitution of Francisco				
Composition of Fund Balance	ф. 2.7 00.000	Ф 270.200	d 100000	
Bank Balance	\$ 2,788,906	\$ 278,298	\$ 126,889	
Less: Outstanding Checks	(1,156,936)	(36,189)	(40,272)	
Certificates of Deposit	1,170,742			
Fund Balance - Ending	\$ 2,802,712	\$ 242,109	\$ 86,617	

The accompanying notes are an integral part of the financial statement.

LARUE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2024 (Continued)

	Buc	lgeted Funds			Unbudgeted Fund			
County Cler Storage Fer Fund		Opioid Settlement Fund		American Rescue Plan Act Fund	Co	Jail mmissary Fund		Total Funds
\$	\$		\$		\$		\$	2,652,860
								7,269
								184,304
								44,511
								4,126,783
								1,165,905
25,01	10	89,337				296,084		968,243
2	26	75		4,390				279,066
25,03	<u> </u>	89,412		4,390	. —	296,084		9,428,941
6,39	99							2,486,799
								4,850,595
								275,044
		21,000						450,593
						390,304		482,958
								1,720,388
								205,212
								2,095,747
6,39	99	21,000				390,304		12,567,336
18,63	37	68,412		4,390		(94,220)		(3,138,395)
								800,000
								8,403
								287,700
				50,000				3,273,585
				(2,568,971)				(3,273,585)
			_	(2,518,971)				1,096,103
			_					
18,63		68,412		(2,514,581)		(94,220)		(2,042,292)
16,75	52	84,048	_	2,514,581		149,065		5,416,424
\$ 35,38	89 \$	152,460	\$	0	\$	54,845	\$	3,374,132
\$ 35,38	39 \$	89,428	\$		\$	55,171 (326)	\$	3,374,081 (1,233,723)
		63,032	_		_		_	1,233,774
\$ 35,38	39 \$	152,460	\$	0	\$	54,845	\$	3,374,132

The accompanying notes are an integral part of the financial statement.

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LARUE COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2024

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of LaRue County includes all budgeted and unbudgeted funds under the control of the LaRue County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act for and on behalf of, and as the agency and instrumentality of the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Budgeted Funds (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

County Clerk Storage Fee Fund - The primary purpose of this fund is to account for storage fees collected by the county clerk and disbursements related to permanent storage for the county clerk's office. These funds are required to be held and budgeted by the county treasurer for the use of the county clerk.

Opioid Settlement Fund - The primary purpose of this fund is to account for receipts and disbursements associated with the funds received from the state's settlement with three major pharmaceutical distributors in the United States.

American Rescue Plan Act (ARPA) Fund - The primary purpose of this fund is to account for federal receipts and disbursements associated with the American Rescue Plan Act (ARPA).

Unbudgeted Fund

The fiscal court reports the following unbudgeted fund:

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135. The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates, or to enhance safety and security within the jail. The jailer is required to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

The state local finance officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

Note 1. Summary of Significant Accounting Policies (Continued)

E. LaRue County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting LaRue County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the LaRue County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and certificates of deposit.

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

H. Related Organizations and Jointly Governed Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the LaRue County Water District #1 is considered a related organization of the LaRue County Fiscal Court.

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants do not retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a jointly governed organization. The LaRue County Fiscal Court entered into an agreement with the City of Hodgenville to form the Land of Lincoln Planning and Zoning Commission. Neither governmental entity has ongoing financial interest; therefore, the Land of Lincoln Planning and Zoning Commission is a jointly governed organization.

Note 2. Deposits

The fiscal court maintained deposits of public funds with federally insured banking institutions as required by the Department for Local Government's (DLG's) *County Budget Preparation and State Local Finance Officer Policy Manual*. The DLG manual strongly recommends perfected pledges of securities covering all public funds except direct federal obligations and funds protected by federal insurance. In order to be perfected in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of the DLG's *County Budget Preparation and State Local Finance Officer Policy Manual*. As of June 30, 2024, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2024.

		American	
	General	Rescue Plan	Total
	Fund	Act Fund	Transfers In
General Fund Jail Fund American Rescue Plan Act Fund	\$ 654,614 50,000	\$ 2,568,971	\$ 2,568,971 654,614 50,000
Total Transfers Out	\$ 704,614	\$ 2,568,971	\$ 3,273,585

Reason for transfers:

To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Custodial Funds

Custodial funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. In accordance with the regulatory basis of accounting, custodial funds are not presented on the financial statement.

The fiscal court has the following custodial fund:

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the jail inmate fund as of June 30, 2024 was \$1,153.

Note 5. Leases

1. Lessor - LaRue County Health Department

On July 1, 1990, the LaRue County Fiscal Court entered into a lease agreement with the LaRue County Health Department for real estate and equipment located at 215 East Main Street in Hodgenville, Kentucky. The lease was for one fiscal year and LaRue County was to receive monthly payments of \$600 amounting to \$7,200 annually. The lease is automatically renewable each succeeding year for another year unless one of the parties notifies the other in writing within thirty days of the intention to terminate. On August 10, 1996, the LaRue County Health Department approved increasing the lease to \$12,000 annually. LaRue County recognized \$12,000 in lease revenue during the current fiscal year related to the lease. As of June 30, 2024, the LaRue County Fiscal Court's receivable for lease payments was \$12,000.

2. Lessee – Sheriff's Copier

On February 4, 2020, the LaRue County Sheriff entered into a five-year lease agreement as lessee for the acquisition and use of a copier. An initial lease liability was recorded in the amount of \$6,000 by the sheriff's office in calendar year 2020. During the current fiscal year, the LaRue County Fiscal Court agreed to make the payments on behalf of the sheriff's office. The lease liability was recorded in the amount of \$1,400 by the fiscal court. The LaRue County Fiscal Court is required to make monthly lease payments of \$100. As of June 30, 2024, the value of the lease liability was \$900. The future principal and interest lease payments as of June 30, 2024, were as follows:

Fiscal Year Ended June 30	An	nount
2025	\$	900
Total Minimum Lease Payments	\$	900

3. Lessee – Jail's Copier

On March 28, 2019, the LaRue County Fiscal Court entered into a five-year lease agreement as lessee for the acquisition and use of a copier for the jail. An initial lease liability was recorded in the amount of \$9,000 during fiscal year 2019. The LaRue County Fiscal Court is required to make monthly lease payments of \$150. As of June 30, 2024, the value of the lease liability was \$0.

4. Lessee – 911 Office Space

On July 1, 2023, the LaRue County Fiscal Court entered into a 25 year lease agreement as lessee for the use of two rooms and kitchen access for 911 services. An initial lease liability was recorded in the amount of \$600,000 during the current fiscal year. The lease is automatically renewable each succeeding year for another year unless one of the parties notifies the other in writing within one year of the intention to terminate. The LaRue County Fiscal Court is required to make yearly lease payments of \$24,000 with the lease amount subject to yearly increases commiserate with the cost-of-living increase set by the Federal Bureau of Statistics. The increase shall accrue at the time of the yearly rent payment on July 31 of each year. As of June 30, 2024, the value of the lease liability was \$826,235. The future principal and interest lease payments as of June 30, 2024, were as follows:

Note 5. Leases (Continued)

4. Lessee – 911 Office Space (Continued)

Fiscal Year Ended			
June 30	 Amount		
2025	\$ 24,000		
2026	24,720		
2027	25,462		
2028	26,225		
2029	27,012		
2030-2034	147,714		
2035-2039	171,241		
2040-2044	198,515		
2045-2048	 181,346		
Total Minimum Lease Payments	\$ 826,235		

Note 6. Long-term Debt

A. Direct Borrowings and Direct Placements

1. Financing Obligation - Golf Course Renovations

On October 1, 2007, the LaRue County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust (KACoLT) in the amount of \$1,072,000 to refinance the existing mortgage on the renovation of the golf course of the LaRue County Golf Association, Inc. (golf association). Principal is payable annually on January 20 and interest is payable monthly on the 20th of each month. The interest rate is variable. The maturity date of the lease is January 20, 2034. The agreement is secured by the fiscal court's security interest in the property being refinanced by the agreement. In the event of default, the KACoLT is entitled to the fiscal court's security interest in the property being refinanced. The fiscal court entered into a sublease on the same date with the golf association for the golf association to reimburse the fiscal court or make all rental payments and other charges owed by the fiscal court to KACoLT. As a provision of the sublease, on December 27, 2007, a mortgage was made between the golf association and the fiscal court conveying the covenant of general warranty for the property described in the mortgage to the fiscal court for the loan of \$1,072,000. The golf association will owe the principal plus interest due to be payable 30 years from date of sublease. In the event of default, the fiscal court will get the mortgaged property. The golf association makes the payments directly to the trustee for principal and interest of the obligation. During fiscal year 2024, the golf association paid debt service of \$53,518 on behalf of the LaRue County Fiscal Court. The outstanding principal balance as of June 30, 2024, was \$567,000. Future principal and interest requirements are:

Note 6. Long-term Debt (Continued)

A. Direct Borrowings and Direct Placements (Continued)

1. Financing Obligation - Golf Course Renovations (Continued)

Fiscal Year Ending June 30	Principal		Scheduled Interest	
2025 2026 2027 2028 2029 2030-2034	\$	45,000 45,000 50,000 55,000 55,000 317,000	\$	29,637 27,287 24,800 22,070 19,108 47,937
Totals	\$	567,000	\$	170,839

2. Financing Program Revenue Bonds, 2017 First Series G

On December 20, 2017, the LaRue County Fiscal Court entered into an agreement with the Kentucky Association of Counties Finance Corporation (corporation) in the amount of \$1,030,000 to retire part of the Financing Program Revenue Bonds, Series 2011 A. The 2011 funds were refinanced for a lower interest rate resulting in savings of approximately \$72,210. Principal and interest payments are due on the 20th of each month until December 20, 2030. The interest rate is variable. In the event of default, the corporation may take appropriate court action to enforce the pledge of the full faith, credit, and revenue of the fiscal court so that during the remaining lease term the fiscal court levies on all taxable property, in addition to other taxes, without limitation as to the rate or amount, a direct tax annually in an amount sufficient to pay the rental payments; take legal title to, and sell or re-lease the project or any portion thereof; or take whatever action at law or in equity may appear necessary or desirable to enforce its rights in and to the project under this agreement or to enforce performance by the fiscal court of the applicable covenants and agreements of the fiscal court under this agreement and to recover damages for the breach of the agreement. The outstanding principal balance as of June 30, 2024, was \$697,500. Future principal and interest requirements are:

		S	cheduled
P	rincipal		Interest
\$	95,000	\$	28,536
	100,000		23,549
	105,000		18,824
	110,000		14,361
	115,000		10,261
	115,000		6,524
	57,500		2,327
\$	697,500	\$	104,382
		100,000 105,000 110,000 115,000 115,000 57,500	Principal \$ 95,000 \$ 100,000 115,000 115,000 57,500

Note 6. Long-term Debt (Continued)

A. Direct Borrowings and Direct Placements (Continued)

3. General Obligation Lease - Radio Towers

On September 28, 2023, the LaRue County Fiscal Court entered into an agreement with the Kentucky Association of Counties Finance Corporation (corporation) in the amount of \$800,000 with a premium of \$8,403 to finance the acquisition, construction, installation and equipping of radio towers. Principal is payable annually on December 20 and June 20. The interest rate is variable. The maturity date of the lease is December 20, 2037. In the event of default, the corporation may take appropriate court action to enforce the pledge of the full faith, credit, and revenue of the fiscal court so that during the remaining lease term the fiscal court levies on all taxable property, in addition to other taxes, without limitation as to the rate or amount, a direct tax annually in an amount sufficient to pay the rental payments; take legal title to, and sell or re-lease the project or any portion thereof; or take whatever action at law or in equity may appear necessary or desirable to enforce its rights in and to the project under this agreement or to enforce performance by the fiscal court of the applicable covenants and agreements of the fiscal court under this agreement and to recover damages for the breach of the agreement. The outstanding principal balance as of June 30, 2024, was \$790,000. Future principal and interest requirements are:

Fiscal Year Ending			Scheduled			
June 30	F	Principal		Interest		
2025	\$	40,000	\$	39,782		
2026		40,000		37,622		
2027		45,000		35,337		
2028		45,000		32,907		
2029		50,000		30,352		
2030-2034		285,000		108,495		
2035-2038		285,000		28,187		
Totals	\$	790,000	\$	312,682		

4. Local Government Revolving Loan Fund – Asphalt Zipper

On April 2, 2024, the LaRue County Fiscal Court entered into local government revolving loan fund loan agreement with the Lincoln Trail Area Development District (LTADD) in the amount of \$287,700 to purchase an asphalt zipper for the road department. This transaction is a related party transaction as discussed in note 11. Monthly payments of principal and interest in the amount of \$2,982 are due on the 15th of each month until April 15, 2034. The annual interest rate is 4.50%. In the event of default, LTADD may take possession of the collateral and sell or dispose of collateral. LTADD may also pursue any and all other remedies available under law to enforce the terms of this agreement. The outstanding principal balance as of June 30, 2024, was \$238,887. Future principal and interest requirements are:

Note 6. Long-term Debt (Continued)

A. Direct Borrowings and Direct Placements (Continued)

4. Local Government Revolving Loan Fund – Asphalt Zipper (Continued)

Fiscal Year Ending June 30	I	Principal	 Scheduled Interest	
2025	\$	23,486	\$ 12,295	
2026		24,565	11,216	
2027		25,693	10,087	
2028		26,873	8,907	
2029		28,108	7,672	
2030-2034		155,162	17,775	
Totals	\$	283,887	\$ 67,952	

B. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2024, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Direct Borrowings and Direct Placements	\$ 1,397,000	\$ 1,087,700	\$ 146,313	\$ 2,338,387	\$ 203,486
Total Long-term Debt	\$ 1,397,000	\$ 1,087,700	\$ 146,313	\$ 2,338,387	\$ 203,486

C. Aggregate Debt Schedule

The amount of required principal and interest payments on long-term obligations at June 30, 2024, were as follows:

	Direct Borrowings and						
	Direct Placements						
Fiscal Year Ended							
June 30	Principal Interest						
2025	\$ 203,486	\$ 110,250					
2026	209,565	99,674					
2027	225,693	89,048					
2028	236,873	78,245					
2029	248,108	67,393					
2030-2034	929,662	183,058					
2035-2038	285,000	28,187					
Totals	\$ 2,338,387	\$ 655,855					

Note 7. Commitments and Contingencies

The fiscal court is involved in multiple lawsuits. While individually they may not be significant, in the aggregate they could negatively impact the county's financial position. Due to the uncertainty of the litigation, a reasonable estimate of the financial impact on the county cannot be made at this time.

Note 8. Employee Retirement System

The fiscal court has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems (Ky. Ret. Sys.). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Effective April 1, 2021, the Kentucky Public Pension Authority (KPPA) was created by KRS 61.505 to provide staffing and daily administrative needs for CERS and Ky. Ret. Sys. The CERS nine member board of trustees is responsible for the governance of the CERS pension and insurance plans.

The county's contribution for FY 2022 was \$717,533, FY 2023 was \$786,715, and FY 2024 was \$845,565.

Nonhazardous

Nonhazardous covered employees are required to contribute 5% of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 6% of their salary to be allocated as follows: 5% will go to the member's account and 1% will go to the Ky. Ret. Sys. insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute 5% of their annual creditable compensation. Nonhazardous members also contribute 1% to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Ky. Ret. Sys. Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4% employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 23.34%.

Hazardous

Hazardous covered employees are required to contribute 8% of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 9% of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the Ky. Ret. Sys. insurance fund.

Note 8. Employee Retirement System (Continued)

Hazardous (Continued)

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan.

Members in the plan contribute a set percentage of their salary each month to their own accounts. Hazardous members contribute 8% of their annual creditable compensation and also contribute 1% to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A hazardous member's account is credited with a 7.5% employer pay credit. The employer pay credit represents a portion of the employer contribution.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008, aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

The county's contribution rate for hazardous employees was 43.69%.

Other Post-Employment Benefits (OPEB)

A. Health Insurance Coverage - Tier 1

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Note 8. Employee Retirement System (Continued)

A. <u>Health Insurance Coverage - Tier 1</u> (Continued)

Hazardous employees whose participation began on or after July 1, 2003, earn \$15 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon the death of a hazardous employee, the employee's spouse receives \$10 per month for insurance benefits for each year of the deceased employee's hazardous service. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Benefits are covered under KRS 78.5536.

B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, they earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5%. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5% cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 78.5536. Tier 3 members are not covered by the same provisions.

C. Health Insurance Coverage - Tier 2 and Tier 3 - Hazardous

Once members reach a minimum vesting period of 15 years, they earn \$15 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5%. Upon the death of a hazardous employee, the employee's spouse receives \$10 per month for insurance benefits for each year of the deceased employee's hazardous service. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5% COLA since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

D. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of Ky. Ret. Sys. benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5%. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

E. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

Note 8. Employee Retirement System (Continued)

F. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KPPA will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

G. Ky. Ret. Sys. Annual Financial Report and Proportionate Share Audit Report

Ky. Ret. Sys. issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Public Pensions Authority, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KPPA also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and OPEB Amounts by Employer reports and the related actuarial tables are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

Note 9. Deferred Compensation

The LaRue County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax-sheltered supplemental retirement plans for all state, public school, and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full-time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 501 High Street, 2nd Floor, Frankfort, KY 40601, or by telephone at (502) 573-7925.

Note 10. Insurance

For the fiscal year ended June 30, 2024, the LaRue County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 11. Related Party Transactions

A. Lincoln Trail Area Development District Revolving Loan

Blake Durrett, LaRue County Judge/Executive, is on the board of directors for Lincoln Trail Area Development District (LTADD), as result of his elected position. He also serves on the LTADD's budget committee. LTADD is a 47-member board of directors made up of 20 citizen members, 2 members of the Kentucky General Assembly, a representative of the Commanding General at Fort Knox, and 24 local elected officials from the following counties: Breckinridge, Grayson, Hardin, LaRue, Marion, Meade, Nelson, and Washington. On October 24, 2023, the LaRue County Fiscal Court voted to accept the bid for lending on asphalt zipper from a local government revolving loan fund (RLF) loan agreement with the LTADD. On November 14, 2023, the fiscal court approved the contract for the application for a local government RLF loan agreement with the LTADD. On April 2, 2024, the LaRue County Fiscal Court entered into a local government RLF loan agreement with the LTADD for \$287,700 for ten years with fixed rate of 4.50% to purchase an asphalt zipper. The monthly payments will be \$2,982. The loan was approved by LTADD's RLF committee and the LTADD's board of directors. Judge Durrett is not a member of the RLF committee.

B. LaRue County Industrial Foundation Grant and Contributions

Blake Durrett, LaRue County Judge/Executive, is on the board of directors for LaRue County Industrial Foundation, Inc., as result of his elected position. He also serves as president for the board of directors. In addition, one magistrate also serves on the board of directors as a result of his elected position. Darin Williams served from July 1, 2023 to December 31, 2023 and Ricky Whitlock served from January 1, 2024 to December 31, 2024. LaRue County Industrial Foundation, Inc. is a 6-member board of directors made up of the county judge/executive, one magistrate, the mayor of Hodgenville, and 3 citizen members who are appointed by the other board members. On May 25, 2023, the LaRue County Fiscal Court and LaRue County Industrial Foundation, Inc. entered into a grant agreement with the Kentucky Cabinet for Economic Development in the amount of \$361,345 to acquire property for the proposed industrial park. On October 24, 2023, the fiscal court paid the Industrial Foundation \$361,345 after receiving the money from the Kentucky Cabinet for Economic Development. In addition, the fiscal court contributed \$66,500 to the Industrial Foundation during fiscal year 2024.

Note 12. Conduit Debt

From time to time the county has issued bonds to provide financial assistance for industrial facilities and economic development for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest, in accordance with KRS 103.210. This debt may take the form of certain types of limited-obligation revenue bonds, certificates of participation, or similar debt instruments. Although conduit debt obligations bear the LaRue County Fiscal Court's name as issuer, the fiscal court has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf it is issued. Neither the fiscal court nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statement.

Note 13. Prior Period Adjustments

Financial Statement beginning balances were restated as follows:

	General Fund	Jail Fund	Jail Commissary Fund
Fund Balance - Beginning (Prior Year Audit Report)	\$2,491,950	\$ 117,298	\$ 130,412
Adjustments:			
Add: Prior Year Outstanding Checks Voided	3,077	399	
Less: Incorrect Payroll Revolving Account Reconciled Balance	(12,964)		
Less: Adjustment for Incorrect General Fund CD Balance	(16,478)		
Less: Prior Year Outstanding Checks Omitted			(2,748)
Add: Prior Year Error in Inmate Account Balance			21,401
Fund Balance - Beginning (Restated)	\$2,465,585	\$ 117,697	\$ 149,065



LARUE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2024



LARUE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2024

	GENERAL FUND							
	_	Budgeted Amounts			Actual Amounts, (Budgetary		Variance with Final Budget Positive	
		Original	Final		Basis)		(Negative)	
RECEIPTS	ф	2 (00 200	ф	2 (00 200	Ф	2 (52 0(0	Ф	12 660
Taxes	\$	2,609,200	\$	2,609,200	\$	2,652,860	\$	43,660
In Lieu Tax Payments		4,500		4,500		7,269		2,769
Excess Fees		114,742		114,742		184,304		69,562
Licenses and Permits		42,500		42,500		44,511		2,011
Intergovernmental		1,769,000		2,314,796		1,397,024		(917,772)
Charges for Services		783,600		793,095		1,122,267		329,172
Miscellaneous		168,800		178,311		213,953		35,642
Interest		58,000		58,000		162,628		104,628
Total Receipts		5,550,342		6,115,144		5,784,816		(330,328)
DISBURSEMENTS								
General Government		3,071,897		3,883,468		2,480,400		1,403,068
Protection to Persons and Property		3,278,150		4,184,264		3,340,355		843,909
General Health and Sanitation		339,002		367,206		275,044		92,162
Social Services		379,900		435,094		429,593		5,501
Recreation and Culture		359,000		359,245		92,654		266,591
Debt Service		71,918		71,918		71,918		,
Administration		1,916,846		1,530,320		1,430,485		99,835
Total Disbursements		9,416,713		10,831,515		8,120,449		2,711,066
Excess (Deficiency) of Receipts Over								
Disbursements Before Other		(2.066.271)		(4.71 (271)		(0.225.(22)		2 200 720
Adjustments to Cash (Uses)	-	(3,866,371)		(4,716,371)		(2,335,633)		2,380,738
Other Adjustments to Cash (Uses) General Obligation Lease Proceeds				800,000		800,000		
General Obligation Lease Premium				000,000		8,403		8,403
Transfers From Other Funds		2,564,900		2,564,900		2,568,971		4,071
Transfers To Other Funds		(784,766)		(784,766)		(704,614)		
Total Other Adjustments to Cash (Uses)	-							80,152
Total Other Adjustments to Cash (Uses)		1,780,134		2,580,134		2,672,760		92,626
Net Change in Fund Balance		(2,086,237)		(2,136,237)		337,127		2,473,364
Fund Balance - Beginning (Restated)		2,086,237		2,086,237		2,465,585		379,348
Fund Balance - Ending	\$	0	\$	(50,000)	\$	2,802,712	\$	2,852,712

LARUE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2024 (Continued)

	ROAD FUND								
		Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
RECEIPTS									
Intergovernmental	\$	1,939,230	\$	1,939,230	\$	1,528,533	\$	(410,697)	
Miscellaneous		115,000		148,171		189,062		40,891	
Interest		48,000		48,000		106,616		58,616	
Total Receipts		2,102,230		2,135,401		1,824,211		(311,190)	
DISBURSEMENTS									
Roads		1,715,500		2,100,547		1,720,388		380,159	
Debt Service				17,890		7,402		10,488	
Administration		393,024		310,958		210,708		100,250	
Total Disbursements		2,108,524		2,429,395		1,938,498		490,897	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(6,294)		(293,994)		(114,287)		179,707	
Other Adjustments to Cash (Uses)									
Borrowed Money				287,700		287,700			
Total Other Adjustments to Cash (Uses)				287,700	_	287,700			
Net Change in Fund Balance		(6,294)		(6,294)		173,413		179,707	
Fund Balance - Beginning		6,294		6,294		68,696		62,402	
Fund Balance - Ending	\$	0	\$	0	\$	242,109	\$	242,109	

LARUE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2024 (Continued)

	JAIL FUND								
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)				
RECEIPTS									
Intergovernmental	\$	1,426,500	\$	1,426,500	\$	1,201,226	\$	(225,274)	
Charges for Services		35,350		35,350		43,638		8,288	
Miscellaneous		90,000		90,000		154,797		64,797	
Interest		1,000		1,000		5,331		4,331	
Total Receipts		1,552,850		1,552,850		1,404,992		(147,858)	
DISBURSEMENTS									
Protection to Persons and Property		1,593,516		1,667,208		1,510,240		156,968	
Debt Service		125,900		125,900		125,892		8	
Administration		618,200		544,508		454,554		89,954	
Total Disbursements		2,337,616		2,337,616		2,090,686		246,930	
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		(784,766)		(784,766)		(685,694)		99,072	
Adjustificitis to Cash (Uses)		(704,700)		(704,700)		(003,074)		77,072	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		784,766		784,766		654,614		(130,152)	
Total Other Adjustments to Cash (Uses)		784,766		784,766		654,614		(130,152)	
Net Change in Fund Balance						(31,080)		(31,080)	
Fund Balance - Beginning (Restated)						117,697		117,697	
Fund Balance - Ending	\$	0	\$	0	\$	86,617	\$	86,617	

LARUE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2024 (Continued)

	COUNTY CLERK STORAGE FEE FUND										
	Ori	Budgeted ginal	Amounts Final	(B	Actual amounts, sudgetary Basis)	Variance with Final Budget Positive (Negative)					
RECEIPTS											
Miscellaneous	\$		\$	\$	25,010	\$	25,010				
Interest					26		26				
Total Receipts					25,036		25,036				
DISBURSEMENTS											
General Government			10,000		6,399		3,601				
Administration		30,135	20,135				20,135				
Total Disbursements		30,135	30,135		6,399		23,736				
Net Change in Fund Balance		(30,135)	(30,135)		18,637		48,772				
Fund Balance - Beginning		30,135	30,135		16,752		(13,383)				
Fund Balance - Ending	\$	0	\$ 0	\$	35,389	\$	35,389				

LARUE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2024 (Continued)

	OPIOID SETTLEMENT FUND								
	Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS									
Miscellaneous	\$		\$	\$	89,337	\$	89,337		
Interest					75		75		
Total Receipts					89,412		89,412		
DISBURSEMENTS									
Social Services			21,000		21,000				
Administration	8	4,032	63,032				63,032		
Total Disbursements	8	4,032	84,032		21,000		63,032		
Net Change in Fund Balance	(8	4,032)	(84,032)		68,412		152,444		
Fund Balance - Beginning	8	4,032	84,032		84,048		16		
Fund Balance - Ending	\$	0	\$ 0	\$	152,460	\$	152,460		

LARUE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2024 (Continued)

	AMERICAN RESCUE PLAN ACT FUND							
	Budgeted Amounts Original Final			Actual Amounts, (Budgetary		Variance with Final Budget Positive		
RECEIPTS		Original		ГШап		Basis)		(Negative)
Intergovernmental	\$		\$	50,000	\$		\$	(50,000)
Interest	Ψ		4	20,000	Ψ	4,390	Ψ	4,390
Total Receipts				50,000		4,390		(45,610)
DISBURSEMENTS								
Total Disbursements								
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)				50,000		4,390		(45,610)
Other Adjustments to Cash (Uses)								
Transfers From Other Funds						50,000		50,000
Transfers To Other Funds		(2,564,900)		(2,564,900)		(2,568,971)		(4,071)
Total Other Adjustments to Cash (Uses)		(2,564,900)		(2,564,900)		(2,518,971)		45,929
Net Change in Fund Balance		(2,564,900)		(2,514,900)		(2,514,581)		319
Fund Balance - Beginning		2,564,900		2,564,900		2,514,581		(50,319)
Fund Balance - Ending	\$	0	\$	50,000	\$	0	\$	(50,000)

LARUE COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2024

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.



LARUE COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2024



LARUE COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2024

The fiscal court reports the following Schedule of Capital Assets:

	(Restated) Beginning Balance		 Additions	 Deletions	Ending Balance	
Land	\$ 1,043,890		\$	\$	\$ 1,043,890	
Buildings	10,129,690	A	508,527		10,638,217	
Construction in Progress			661,059		661,059	
Other Equipment	2,284,141		1,266,596	13,967	3,536,770	
Vehicles and Equipment	2,342,141	В	244,730	319,747	2,267,124	
Infrastructure	11,828,968		444,908		12,273,876	
Total Capital Assets	\$ 27,628,830	_ :	\$ 3,125,820	\$ 333,714	\$ 30,420,936	

LARUE COUNTY NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS

June 30, 2024

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	italization	Useful Life		
	T	hreshold	(Years)		
		_			
Land Improvements	\$	12,500	10-60		
Buildings and Building Improvements	\$	25,000	10-75		
Vehicles	\$	2,500	5-15		
Equipment	\$	2,500	3-25		
Infrastructure	\$	20,000	10-50		

Note 2. Prior Period Adjustments

Schedule of Capital Assets beginning balances were restated as follows:

						Adjusted	
	Beginning					Beginning	
	 Balance		Additions		eletions	Balance	_
Buildings	\$ 9,879,690	\$	250,000	\$		\$ 10,129,690	A
Vehicles and Equipment	2,413,142				71,001	2,342,141	В

- A Added building added in FY 2022 not included in prior year.
- **B** Removed three vehicles sold in FY 2023 not removed in prior year.

Note 3. Subsequent Events

On November 12, 2024, the LaRue County Fiscal Court voted to surplus and transfer the LaRue County Environmental Education and Research Center to the City of Hodgenville. Since the property was purchased with grant funds from Kentucky Heritage Land Conservation Fund (LHLCF), the fiscal court is in the process of obtaining LHLCF's permission to transfer the property to the city. If the transfer is approved, land of \$795,000 and buildings of \$249,197 included on the schedule of capital assets will be transferred to the city. As of February 18, 2025, the property has not been transferred.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS





ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

Independent Auditor's Report

The Honorable Blake Durrett, LaRue County Judge/Executive Members of the LaRue County Fiscal Court

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the LaRue County Fiscal Court for the fiscal year ended June 30, 2024, and the related notes to the financial statement which collectively comprise the LaRue County Fiscal Court's financial statement and have issued our report thereon dated February 18, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the LaRue County Fiscal Court's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the LaRue County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the LaRue County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Responses, we identified a certain deficiency in internal control that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Responses as item 2024-002 to be a material weakness.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

Report on Compliance And Other Matters

As part of obtaining reasonable assurance about whether the LaRue County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Responses as item 2024-001.

Views of Responsible Officials and Planned Corrective Action

Government Auditing Standards requires the auditor to perform limited procedures on the LaRue County's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The county's response was not subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Alhin Ball

Allison Ball

Auditor of Public Accounts

Frankfort, Ky

February 18, 2025

LARUE COUNTY SCHEDULE OF FINDINGS AND RESPONSES

For The Year Ended June 30, 2024



LARUE COUNTY SCHEDULE OF FINDINGS AND RESPONSES

For The Year Ended June 30, 2024

NONCOMPLIANCE MATERIAL TO THE FINANCIAL STATEMENT:

2024-001 The LaRue County Fiscal Court And Jailer Did Not Follow Bidding Procedures Required By The Model Procurement Code

The fiscal court and jailer are not in compliance with the model procurement code adopted by the county related to bidding and contracts. The fiscal court disbursed \$184,615 for the detention center's food service program without approving a bid for the service until April 23, 2024. The jailer advertised for bids in the newspaper to offer a food service program within the detention center to be opened February 28, 2023. The fiscal court and jailer could not provide documentation as to the outcome of this bid advertisement. Another bid advertisement for the detention center's food service program was done, and a bid was awarded on April 23, 2024. In addition, the jailer did not bid disbursements of \$210,375 for the detention center's commissary vendor.

These exceptions occurred due to a lack of management oversight over bidding and contract procedures. The jailer was not aware that commissary items were required to be bid. The jailer stated the commissary vendor had told him that bidding for this item was not required, but rather at the discretion of the jailer.

As a result, the fiscal court and jailer were not in compliance with the model procurement code adopted by the fiscal court related to bidding and contracts. In addition, the fiscal court and jailer may not have received the best value for services or products provided.

The Larue County Fiscal Court has adopted the provisions of the Kentucky Model Procurement Code under KRS 45A.345 to KRS 45A.460. KRS 45A.365(1) states, in part, "[a]ll contracts or purchases shall be awarded by competitive sealed bidding, which may include the use of a reverse auction, except as otherwise provided by KRS 45A.370 to 45A.385...." The procurements described in this finding did not comply with the requirements of other non-bidding alternatives allowed in 45A.370 to 45A.385. Further, KRS 45A.365(4) states, "[t]he bids shall be opened publicly or entered through a reverse auction at the time and place designated in the invitation for bids. Each written or reverse auction bid, together with the name of the bidder, shall be recorded and be open to public inspection. Electronic bid opening and posting of the required information for public viewing shall satisfy the requirements of this subsection." Per Section 164 of the Kentucky Constitution, "[n]o county, city, town, taxing district or other municipality shall be authorized or permitted to grant any franchise or privilege, or make any contract in reference thereto, for a term exceeding twenty years. Before granting such franchise or privilege for a term of years, such municipality shall first, after due advertisement, receive bids therefor publicly, and award the same to the highest and best bidder; but it shall have the right to reject any or all bids."

We recommend the fiscal court follow the model procurement code adopted by the county.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: The official did not provide a response.

Jailer's Response: Part 1: We disagree regarding the failure to bid food service. Notice of Bid Acceptance was done in February of 2023. The notice was advertised in the local paper for 2 weeks 08February23 & again on 15February23. The Food Service was also bid in 2024. Notice of Bid Acceptance ads were run in the newspaper 10April24 & again on 17April24. The Proof of the bid notice in the paper was provided to the Auditor. Regardless of it not being found in the Fiscal Court minutes. I have no control of what is entered into the minutes by the clerk. The newspaper ads should suffice as proof the notice of bid acceptance was completed.

Part 2: We disagree regarding not bidding the commissary. Jailers are not required to bid commissary as it is not a service paid for from the jail budget. There is no contracted service fee of over \$40,000. It is income. Canteen is at the jailer's discretion. As described in KRS 441.135 the jailer may maintain a canteen benefit...

LARUE COUNTY SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2024 (Continued)

NONCOMPLIANCE MATERIAL TO THE FINANCIAL STATEMENT: (Continued)

2024-001 The LaRue County Fiscal Court And Jailer Did Not Follow Bidding Procedures Required By The Model Procurement Code (Continued)

<u>Views of Responsible Official and Planned Corrective Action:</u> (Continued)

Jailer's Response (Continued): Corrective Action Plan: Part 1: No Action needed as bids were taken and upon maturation of current contract in 2027 Food Services will be due for bid again and Notice of Bid Acceptance will be advertised.

Part 2: While we disagree with the finding, it was already in our strategic planning to bid the canteen services in 2027 (again when the current contract matures) to ensure the jail gains the best benefit it can from the commissary services.

Auditor's Reply: We acknowledge the jailer advertised in the newspaper for bids on food service; however, per KRS 45A.365(4), bids are required to be opened publicly, and documentation should be maintained of any bids that were received and how bids were awarded. Regarding not bidding the jail commissary, as stated in the finding, the commissary vendor was paid \$210,375 from the jail bank accounts for the purchase of commissary inventory in order to resell these items to the inmates. State laws and regulations forbid officials from entering into a contract involving an expenditure of more than \$40,000 without first making newspaper advertisement for bids. The application of the local government provisions of the Model Procurement Code (MPC), see KRS 45A.345 to 45A.460, do not necessarily turn on whether county funds are being expended or not. Rather, the language of these provisions indicates that contracts valued at over \$40,000, even if the county is not the purchaser, are still subject to the bidding requirements of the MPC. The county is still bestowing a privilege upon the vendor to be the exclusive provider of goods at the county jail, and the MPC should apply to ensure that the county gains the best benefit it can from the commissary services. See Pendleton Bros. Vending, Inc. v. Commonwealth, 758 S.W.2d 24, 25–27 (Ky. 1988) (applying the MPC to the contractual process for determining which vendor is allowed to place, service, and stock vending machines in state-owned rest areas). This type of contract also potentially implicates Section 164 of the Kentucky Constitution because it grants a special privilege to the vendor that is not available to the general public. Similar to the MPC, Section 164 requires advertisement for bids and selection of the highest bidder. In cases like Eastern Kentucky Resources v. Arnett, 934 S.W.3d 270, 275 (Ky. 1996), the Kentucky Supreme Court has specifically acknowledged "that a franchise is a right or privilege granted by a sovereign power to a party to do some act which such party could not do without a grant from the government. As no party has a right to provide products to sell to inmates without agreement of the jail or county, contracting officers should exercise great care in analyzing offers, solicitations, procurements, or contracting in consideration of the potential application of Section 164 of the Kentucky Constitution.

INTERNAL CONTROL - MATERIAL WEAKNESS:

2024-002 The LaRue County Jail's Year-End Commissary Financial Report And Bank Reconciliations Were Not Accurate

The LaRue County Jailer presented an annual summary for the jail's Commissary Fund to the county treasurer as required; however, it did not contain sufficient detail to meet the requirements prescribed by the Department for Local Government (DLG). The jailer maintains two separate bank accounts to account for funds received from inmates: the Inmate Account and the Commissary Account. The year-end commissary reports detailed receipts and disbursements from the Inmate Account and omitted receipts and disbursements of the Commissary Account. In addition, the ending book balance on the report did not include the book balance for the Commissary Account and does not agree with the jail's receipt and disbursement ledgers and bank reconciliations.

LARUE COUNTY SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2024 (Continued)

<u>INTERNAL CONTROL - MATERIAL WEAKNESS:</u> (Continued)

2024-002 The LaRue County Jail's Year-End Commissary Financial Report And Bank Reconciliations Were Not Accurate (Continued)

These deficiencies occurred due to the lack of sufficient supervisory review of the monthly bank reconciliations and year-end reports. The jailer's year-end bank reconciliations were inaccurate; they included incorrect amounts for outstanding checks and deposits-in-transit in both jail bank accounts. Further, the jail routinely accounts for profits from commissary sales in the Inmate Account instead of in the Commissary Account. As a result, the year-end financial report did not reflect actual receipts and disbursements of the jail's Commissary Fund. Due to inaccurately reporting funds in the correct account, the Inmate Account has an unexplained overage in the account of \$17,860 payable to the Commissary Account.

KRS 46.010(2) requires, "each county treasurer, and each county officer who receives or disburses state funds, to keep an accurate account of receipts and disbursements, showing a daily balance of receipts and disbursements." KRS 46.010(3) requires, "all county officers handling state funds, other than taxes, to make an annual report to the Department for Local Government showing receipts and disbursements, and to make other financial statements as the Department for Local Government requires." Management's thorough review of monthly bank reconciliations and year-end reports is a basic internal control necessary to ensure the accuracy and reliability of financial reports.

KRS 441.135(2)(b) states, in part, "[t]he jailer shall keep books of accounts of all receipts and disbursements from the canteen and shall annually report to the county treasurer on the canteen account." KRS 68.210 gives the State Local Finance Officer the authority to prescribe a uniform system of accounts. Pursuant to KRS 68.210, the State Local Finance Officer has prescribed minimum accounting and reporting standards in DLG's *County Budget Preparation and State Local Finance Officer Policy Manual*. The manual requires a jail Commissary Fund year to date summary compiled with information obtained from totaled categories from the receipts and disbursements journals. The ending balance reported on the summary is reconciled to the bank balance. This summary is sufficient to use as the year-end report that is submitted to the county treasurer.

We recommend the jailer submit a detailed and accurate annual financial statement to the county treasurer for the jail's Commissary Fund. The financial statement should be compiled using financial information from receipts and disbursement journals, with the ending balance reconciled to the bank balance. Further, we recommend the jailer prepare accurate bank reconciliations and transfer the unexplained overage in the Inmate Account to the Commissary Account.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: The official did not provide a response.

Jailer's Response: We disagree regarding the accusation the jail's Commissary Financial Report and Bank Reconciliation Were Not Accurate. We consulted the vice president of [company and vice president names redacted]. See the attached reports and printed email stream. One accusation listed in the Effect line of the finding of an unexplained overage of \$17,680 is inaccurate. As provided documents show, at most the overage is \$152.00 which is funds in transit between account reconciliations. Another accusation is the jail maintains two accounts and we did not provide accurate reports nor did the two accounts correspond with each other which is correct as the two accounts never will. The two accounts mentioned are 1) the jail commissary account (which is a checking account) and 2) the inmate account (which is a trust account), they are not incorporated which each other. The inmate trust is the inmate's money for use in the inmate making purchases. The Commissary account is the jail account for jail purchases. We are required to report on the jail's commissary account to Fiscal Court. Again, please refer to enclosed documentation.

Corrective Action Plan: No action may be taken as we disagree with the finding in its entirety.

LARUE COUNTY
SCHEDULE OF FINDINGS AND RESPONSES
For The Year Ended June 30, 2024
(Continued)

<u>INTERNAL CONTROL - MATERIAL WEAKNESS</u>: (Continued)

2024-002 The LaRue County Jail's Year-End Commissary Financial Report And Bank Reconciliations Were Not Accurate (Continued)

Auditor's Reply: The provided documentation does not change the results of our audit testing. The jailer is correct. He is required to provide a report of the jail's Commissary Account to the county treasurer at year-end; however, as stated in the finding, the year-end commissary report presented to the county treasurer detailed receipts and disbursements from the Inmate Account and omitted receipts and disbursements of the Commissary Account. We acknowledge the Inmate Account and Commissary Account are two separate accounts and, as such, should be accounted for separately. However, DLG requires the activity of the jail's Commissary Fund to be reported to the county treasurer yearly. The jailer only accounts for profits from commissary sales in the Commissary Account. As stated in the finding, the jail routinely accounts for these profits in the Inmate Account instead. In addition, the commissary sales and purchase of commissary inventory is accounted for in the Inmate Account. The reconciled ending balance of the Inmate Account should agree to the balance of all inmates' trust accounts held by the jail. The Inmate Account has a reconciled ending balance of \$19,013; however, the total of the inmates' trust balances were \$1,153. Therefore, the Inmate Account had an unexplained balance of \$17,860 at year-end, as per the finding above.