# REPORT OF THE AUDIT OF THE GREENUP COUNTY FISCAL COURT

For The Year Ended June 30, 2024



# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS auditor.ky.gov

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# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS

Independent Auditor's Report

To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Bobby Hall, Greenup County Judge/Executive Members of the Greenup County Fiscal Court

# **Report on the Audit of the Financial Statement**

# **Opinions**

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances – Regulatory Basis of the Greenup County Fiscal Court, for the year ended June 30, 2024, and the related notes to the financial statement, which collectively comprise the Greenup County Fiscal Court's financial statement as listed in the table of contents.

# Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in fund balances – regulatory basis of the Greenup County Fiscal Court, for the year ended June 30, 2024, in accordance with accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Greenup County Fiscal Court, for the year ended June 30, 2024, or the changes in financial position and cash flows thereof for the year then ended.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Fiscal Court Audit Guide* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the Greenup County Fiscal Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE 502.564.5841 Facsimile 502.564.2912 AUDITOR.KY.GOV To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Bobby Hall, Greenup County Judge/Executive Members of the Greenup County Fiscal Court

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Greenup County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting principles generally accepted in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

#### **Responsibilities of Management for the Financial Statement**

Greenup County Fiscal Court's management is responsible for the preparation and fair presentation of the financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Greenup County Fiscal Court's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Greenup County Fiscal Court's internal control. Accordingly, no such opinion is expressed.

To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Bobby Hall, Greenup County Judge/Executive Members of the Greenup County Fiscal Court

# Auditor's Responsibilities for the Audit of the Financial Statement (Continued)

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Greenup County Fiscal Court's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Other Matters**

# Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Greenup County Fiscal Court. The Budgetary Comparison Schedules are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules are fairly stated in all material respects in relation to the financial statement as a whole.

# **Other Information**

Management is responsible for the other information included in this report. The other information is comprised of the schedule of capital assets but does not include the financial statement and our auditor's report thereon. Our opinions on the financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report. To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Bobby Hall, Greenup County Judge/Executive Members of the Greenup County Fiscal Court

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2025, on our consideration of the Greenup County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Greenup County Fiscal Court's internal control over financial reporting and compliance.

Based on the results of our audit, we present the accompanying Schedule of Findings and Responses included herein, which discusses the following report findings:

- 2024-001 The Greenup County Fiscal Court Did Not Have Controls In Place To Prevent An Error In Financial Reporting
- 2024-002 The Jail Commissary Purchased Electronic Cigarettes Without Properly Obtaining Bids
- 2024-003 The Jail Does Not Have Adequate Segregation Of Duties Over Jail Commissary Transactions

Respectfully submitted,

allisa Ball

Allison Ball Auditor of Public Accounts Frankfort, Ky

February 13, 2025

# **GREENUP COUNTY OFFICIALS**

# For The Year Ended June 30, 2024

# **Fiscal Court Members:**

Bobby Hall	County Judge/Executive
Derrick Bradley	Commissioner
Lee Wireman	Commissioner
Earnie Duty	Commissioner

# **Other Elected Officials:**

Matthew Warnock Larry Pancake Andrew Imel Allen Kent Reed Matt Smith Tony Quillen Leslie Neil Wright

# **Appointed Personnel:**

Sharon Bates

County Attorney Jailer County Clerk Circuit Court Clerk Sheriff Property Valuation Administrator Coroner

County Treasurer

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# GREENUP COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2024

# GREENUP COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

# For The Year Ended June 30, 2024

	Budgeted Funds							
		General Fund		Road Fund		Jail Fund	E	Local wernment conomic ssistance Fund
RECEIPTS								
Taxes	\$	6,353,433	\$		\$		\$	
Excess Fees		380,925						
Licenses and Permits		78,602		1				
Intergovernmental		707,329		1,830,501		1,291,768		36,591
Charges for Services		259,450		100		57,075		
Miscellaneous		197,432		562,804		31,291		1 401
Interest		108,583		1,992		721		1,401
Total Receipts		8,085,754		2,395,397		1,380,855		37,992
DISBURSEMENTS								
General Government		2,235,095						
Protection to Persons and Property		2,800,389				2,438,079		
General Health and Sanitation		2,728,449						
Social Services		354,486						19,827
Recreation and Culture		292,619						1,600
Roads				4,167,837				
Debt Service		17,317		155,542				
Capital Projects		69,137		282,165				
Administration		1,621,529		734,121		858,792		
Total Disbursements		10,119,021		5,339,665		3,296,871		21,427
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		(2,033,267)		(2,944,268)		(1,916,016)		16,565
		(2,055,207)		(2,911,200)		(1,910,010)		10,505
Other Adjustments to Cash (Uses)								
Borrowed Money		77,000		148,000				
Change In Payroll Revolving Account		(46,180)		0 555 000		1.050.000		
Transfers From Other Funds		(5.105.110)		2,775,000		1,850,000		
Transfers To Other Funds		(5,125,110)		2 022 000		1 950 000		
Total Other Adjustments to Cash (Uses)		(5,094,290)		2,923,000		1,850,000		
Net Change in Fund Balance		(7,127,557)		(21,268)		(66,016)		16,565
Fund Balance - Beginning (Restated)		11,008,954		498,067		125,994		323,682
Fund Balance - Ending	\$	3,881,397	\$	476,799	\$	59,978	\$	340,247
Composition of Fund Balance								
Bank Balance	\$	2,058,686	\$	546,326	\$	82,149	\$	340,247
Plus: Receivable	φ	2,038,080	φ	5-0,520	φ	02,149	ψ	570,247
Less: Outstanding Checks		(56,258)		(69,527)		(22,171)		
Less: Payroll Revolving Account Reconciled Balance		(27,553)		(0),527)		(22,1/1)		
Certificates of Deposit		1,868,694						
-	¢		¢	47( 700	¢	50.079	¢	240.247
Fund Balance - Ending	\$	3,881,397	\$	476,799	\$	59,978	\$	340,247

The accompanying notes are an integral part of the financial statement.

# GREENUP COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2024 (Continued)

						Budg	geted Funds					
Sta Gra Fu	ints		Federal Grants Fund		Landfill Fund	R	evolving Loan Fund		E911 Fund	 ABC Fund	. <u></u>	ARPA Fund
\$		\$		\$		\$		\$	454,031	\$	\$	
1	86,840				556,369 55,606 1,700 30,802				242,496 3,780 1,345	2,293		50,000
	633		54		3,210		436		353	14		642
1	87,473		54		647,687		436		702,005	 2,307	·	50,642
	25,110				591,016		10,000		845,379			
	25,110				125,869 716,885		10,000		358,639 1,204,018	 		
1	62,363		54		(69,198)		(9,564)		(502,013)	 2,307		50,642
			25,110						475,000			
			25,110						475,000	 		
	62,363 45,419		25,164		(69,198) 869,298		(9,564) 184,521		(27,013) 42,815	 2,307 3,833		50,642 50,887
	07,782	\$	25,164	\$	800,100	\$	174,957	\$	15,802	\$ 6,140	\$	101,529
\$ 2	07,782	\$	25,164	\$	64,667 (4,535)	\$	10,222	\$	28,589 (12,787)	\$ 6,140	\$	101,529
					739,968		164,735					
\$ 2	07,782	\$	25,164	\$	800,100	\$	174,957	\$	15,802	\$ 6,140	\$	101,529
φ Z	01,102	φ	25,104	Φ	000,100	\$	1/4,90/	φ	13,002	\$ 0,140	¢	101,529

The accompanying notes are an integral part of the financial statement.

# GREENUP COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2024 (Continued)

	Budgeted F			inds	Unbudgeted Fund		
		Opioid ettlement Fund		Clerk's Storage Fee Fund	Jail Commissary Fund		 Total Funds
RECEIPTS							
Taxes	\$		\$		\$		\$ 6,807,464
Excess Fees							380,925
Licenses and Permits							637,264
Intergovernmental							4,401,131
Charges for Services		242 705		51 200		015.070	322,105
Miscellaneous		343,705		51,390		215,972	1,434,741
Interest		9,998		14		194	 128,245
Total Receipts		353,703		51,404		216,166	 14,111,875
DISBURSEMENTS							
General Government				57,142			2,302,237
Protection to Persons and Property							6,108,957
General Health and Sanitation							3,319,465
Social Services							374,313
Recreation and Culture						297,243	591,462
Roads							4,167,837
Debt Service							172,859
Capital Projects							351,302
Administration							 3,698,950
Total Disbursements				57,142		297,243	 21,087,382
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		353,703		(5,738)		(81,077)	(6,975,507)
Other Adjustments to Cash (Uses)							
Borrowed Money							225,000
Change In Payroll Revolving Account							(46,180)
Transfers From Other Funds							5,125,110
Transfers To Other Funds							(5,125,110)
Total Other Adjustments to Cash (Uses)							 178,820
Net Change in Fund Balance		353,703		(5,738)		(81,077)	 (6,796,687)
Fund Balance - Beginning (Restated)		301,113		9,798		98,692	13,563,073
					<u>.</u>		 
Fund Balance - Ending	\$	654,816	\$	4,060	\$	17,615	\$ 6,766,386
Composition of Fund Balance							
Bank Balance	\$	395,329	\$	4,060	\$	26,314	\$ 3,897,204
Plus: Deposits In Transit		,		,		,	37,828
Less: Outstanding Checks						(8,699)	(173,977)
Less: Payroll Revolving Account Reconciled Balance							(27,553)
Certificates of Deposit		259,487					3,032,884
Fund Balance - Ending	\$	654,816	\$	4,060	\$	17,615	\$ 6,766,386
c		,- ·	- <u> </u>	) <del>-</del>		· /- ·	 , -,

The accompanying notes are an integral part of the financial statement.

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### GREENUP COUNTY NOTES TO FINANCIAL STATEMENT

# June 30, 2024

# Note 1. Summary of Significant Accounting Policies

# A. Reporting Entity

The financial statement of Greenup County includes all budgeted and unbudgeted funds under the control of the Greenup County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act for and on behalf of, and as the agency and instrumentality of the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

# **B.** Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

# C. Basis of Presentation

# **Budgeted Funds**

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

# Note 1. Summary of Significant Accounting Policies (Continued)

# C. Basis of Presentation (Continued)

#### **Budgeted Funds** (Continued)

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

State Grants Fund - The primary purpose of this fund is to account for state grants. The primary source of receipts for this fund is state grants.

Federal Grants Fund - The primary purpose of this fund is to account for federal grants. The primary source of receipts for this fund is federal grants.

Landfill Fund - The primary purpose of this fund is to help keep Greenup County clean. The primary source of receipts for this fund is landfill permit fees.

Revolving Loan Fund - The primary purpose of this fund is to assist local businesses through loans to qualifying applicants and is intended to stimulate the local economy through successful private enterprise.

E911 Fund - The primary purpose of this fund is to account for the dispatch expenses of the county. The primary source of receipts for this fund is the 911 telephone surcharge.

ABC Fund - The primary purpose of this fund is to account for alcoholic beverage regulatory license fees. The primary source of receipts for this fund is alcohol beverages license fees.

American Rescue Plan Act (ARPA) Fund - The primary purpose of this fund is to account for American Rescue Plan Act receipts and related disbursements. The primary sources of receipts for this fund are grants from the federal government.

Opioid Settlement Fund - The primary purpose of this fund is to account for funds used to combat the county's opioid crisis. Receipts of this fund are received from the state as a result of the state's agreement with major opioid manufacturers and distributors.

Clerk Storage Fee Fund - The primary purpose of this fund is to account for the receipts and disbursements associated with the preservation of records within the county clerk's recording department. The primary source of receipts of this fund is the county clerk's collection of storage fees.

# **Unbudgeted Fund**

The fiscal court reports the following unbudgeted fund:

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135. The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates, or to enhance safety and security within the jail. The jailer is required to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

# Note 1. Summary of Significant Accounting Policies (Continued)

# **D.** Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

The state local finance officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

# E. Greenup County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Greenup County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the Greenup County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

# F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

# Note 1. Summary of Significant Accounting Policies (Continued)

# G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

# H. Related Obligations and Joint Ventures

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of the Greenup County Fiscal Court:

Greenup County Water District Greenup County E911 Center

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based on these criteria, the following are considered joint ventures of the Greenup County Fiscal Court:

Northeast Kentucky Regional Industrial Airport Authority Boyd/Greenup Riverport Authority Ashland Regional Airport Eastpark Industrial Park

The Eastpark Industrial Park meets the criteria noted above and is disclosed as an organization jointly governed by the Kentucky counties of Carter, Boyd, Elliott, Greenup, and Lawrence. Financial statement audits can be obtained at fivco.org.

# Note 2. Deposits

The fiscal court maintained deposits of public funds with federally insured banking institutions as required by the Department for Local Government's (DLG's) *County Budget Preparation and State Local Finance Officer Policy Manual.* The DLG manual strongly recommends perfected pledges of securities covering all public funds except direct federal obligations and funds protected by federal insurance. In order to be perfected in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

# Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of the DLG's *County Budget Preparation and State Local Finance Officer Policy Manual*. As of June 30, 2024, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

# GREENUP COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2024 (Continued)

#### Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2024.

	General	Total
	Fund	Transfers In
Road Fund	\$ 2,775,000	\$ 2,775,000
Jail Fund	1,850,000	1,850,000
Federal Grants Fund	25,110	25,110
E911 Fund	475,000	475,000
Total Transfers Out	\$ 5,125,110	\$ 5,125,110

#### Reason for transfers:

To move resources from and to the General Fund and other funds, for budgetary purposes, to the funds that will expend them.

# Note 4. Custodial Funds

Custodial funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. In accordance with the regulatory basis of accounting, custodial funds are not presented on the financial statement.

The fiscal court has the following custodial funds:

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the jail inmate fund as of June 30, 2024, was \$31,005.

FSA/HRA Fund – This fund accounts for employee and employer contributions to reimburse employees for health care expenses. The balance in the FSA/HRA fund as of June 30, 2024, was a negative \$21,547.

#### Note 5. Lease

The Greenup County Fiscal Court leases office space in the courthouse to the county attorney. The lease is renewed annually, and the fiscal court will receive monthly payments of \$750. The fiscal court recognized \$4,500 in lease revenue during the current fiscal year related to this lease. On January 9, 2024, the fiscal court approved to discontinue the lease payments during calendar year 2024.

#### Note 6. Long-term Debt

#### A. Direct Borrowings

#### 1. Road Repair and Resurfacing

On June 24, 2014, the Greenup County Fiscal Court entered into a ten-year \$1,500,000 lease agreement to repair and resurface roads. The lease has a fixed rate of 2.85 percent through June 19, 2019, and a variable rate thereafter. If an event of default has occurred, the lessor of this direct borrowing may: (a) enforce the pledge set forth of this lease so that during the remaining lease term there is levied on all taxable property a direct tax annually in an amount sufficient to pay the lease payments when due, (b) by written notice to lessee, enter and take immediate possession of the project; (c) sell or re-lease the project, (d) exercise any other right, remedy or

#### Note 6. Long-term Debt (Continued)

# A. Direct Borrowings (Continued)

#### 1. Road Repair and Resurfacing (Continued)

privilege which may be available to it under the applicable laws of the Commonwealth. The amount outstanding under this agreement was \$0 as of June 30, 2024.

#### 2. Truck Purchase

On May 30, 2024, the Greenup County Fiscal Court entered into a seven-year \$148,000 lease agreement to purchase an emergency vehicle. The lease has a fixed rate of 6.90 percent. If an event of default has occurred, the lessor of this direct borrowing may: (a) terminate the lease term and give notice to the lessee to vacate or surrender the project within sixty days from the date of such notice, (b) by written notice to the lessee, enter and take immediate possession of the project, (c) recover from the lessee the lease payments which would otherwise have been payable hereunder during any period in which the lessee continues to use, occupy or retain possession of the project, (d) sell or lease the project or sublease it for the account of the extent that such selling, leasing, or subleasing fails to provide amounts which are sufficient to pay the remaining lease payments when due, (e) exercise any other right, remedy or privilege which may be available to it under the applicable laws of the Commonwealth. The amount outstanding under this agreement was \$148,000 as of June 30, 2024. Payments for the remaining years are as follows:

Fiscal Year Ending			Sc	cheduled
June 30	P	rincipal	I	nterest
2025	\$	17,073	\$	10,584
2026		18,841		8,444
2027		19,943		7,110
2028		21,110		5,697
2029		22,345		4,202
2030-2031		48,688		3,563
Totals	\$	148,000	\$	39,600

#### **B.** Other Debt

#### 1. Land Purchase

In August 2023, the Greenup County Fiscal Court and the Boyd County Fiscal Court entered into a real estate acquisition agreement to purchase land owned by the FIVCO Area Development District. The consideration for the purchase of the land was assumption of a portion of FIVCO's mortgage debt (principal and interest) against the land located in the Northeast Kentucky Regional Industrial Park. Title to the land was assigned by the counties to a private company for the purpose of economic development. The agreement requires five annual payments to be divided equally between the counties and paid in July of each year.

# Note 6. Long-term Debt (Continued)

#### **B.** Other Debt (Continued)

# 1. Land Purchase (Continued)

The amount outstanding under this agreement for Greenup County was \$59,683 as of June 30, 2024. Payments for the remaining years are as follows:

Fiscal Year Ending June 30	incipal & nterest
2025 2026 2027 2028	\$ 17,317 17,317 17,317 7,732
Totals	\$ 59,683

# C. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2024, was as follows:

	Beginning Balance Reductions							e Within ne Year
Direct Borrowings and Direct Placements Other Debt	\$	150,000	\$	150,000 17,317	\$	148,000 59,683	\$	17,073 17,317
Total Long-term Debt	\$	150,000	\$	167,317	\$	207,683	\$	34,390

#### D. Aggregate Debt Schedule

The amount of required principal and interest payments on long-term obligations at June 30, 2024, were as follows:

			Direct Bor	rrowings and				
	O	ther Debt		Direct P	lacem	ents		
Fiscal Year Ended	Pri	ncipal &						
June 30	Interest		Interest		F	Principal		nterest
2025	\$	17,317	\$	17,073	\$	10,584		
2026		17,317		18,841		8,444		
2027		17,317		19,943		7,110		
2028		7,732		21,110		5,697		
2029				22,345		4,202		
2030-2031				48,688		3,563		
Totals	\$	59,683	\$	148,000	\$	39,600		

# GREENUP COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2024 (Continued)

### Note 7. Employee Retirement System

The fiscal court has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems (Ky. Ret. Sys.). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Effective April 1, 2021, the Kentucky Public Pension Authority (KPPA) was created by KRS 61.505 to provide staffing and daily administrative needs for CERS and Ky. Ret. Sys. The CERS nine-member board of trustees is responsible for the governance of the CERS pension and insurance plans.

The county's contribution for FY 2022 was \$1,243,010, FY 2023 was \$1,454,572, and FY 2024 was \$1,483,750.

#### Nonhazardous

Nonhazardous covered employees are required to contribute 5% of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 6% of their salary to be allocated as follows: 5% will go to the member's account and 1% will go to the Ky. Ret. Sys. insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute 5% of their annual creditable compensation. Nonhazardous members also contribute 1% to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Ky. Ret. Sys. Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4% employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 23.34%.

# Other Post-Employment Benefits (OPEB)

#### A. Health Insurance Coverage - Tier 1

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

# Note 7. Employee Retirement System (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

A. <u>Health Insurance Coverage - Tier 1</u> (Continued)

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Benefits are covered under KRS 78.5536.

# B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, they earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5%. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5% cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 78.5536. Tier 3 members are not covered by the same provisions.

# C. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of Ky. Ret. Sys. benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5%. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

# D. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

# Note 7. Employee Retirement System (Continued)

# Other Post-Employment Benefits (OPEB) (Continued)

### E. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KPPA will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

# F. Ky. Ret. Sys. Annual Financial Report and Proportionate Share Audit Report

Ky. Ret. Sys. issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Public Pensions Authority, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KPPA also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and the related actuarial tables are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

# Note 8. Deferred Compensation

The Greenup County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax-sheltered supplemental retirement plans for all state, public school and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full-time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 501 High Street, 2nd Floor, Frankfort, KY 40601, or by telephone at (502) 573-7925.

# Note 9. Health Reimbursement Account/Flexible Spending Account

- A. The fiscal court allows employees to participate in a health reimbursement account for employees who waive health insurance coverage provided by the fiscal court. The fiscal court contributes \$300, and employees are required to submit adequate documentation for qualified medical expenses to receive reimbursement. Employees forfeit any remaining balance of funds not utilized during the year.
- B. The fiscal court allows employees to participate in a flexible spending account as an additional health benefit. Employees contribute pre-tax funds through payroll deduction and are required to submit adequate documentation for qualified medical expenses to receive reimbursement.

# GREENUP COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2024 (Continued)

#### Note 10. Insurance

For the fiscal year ended June 30, 2024, the Greenup County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 11. Payroll Revolving Account

The reconciled balance of the payroll revolving account was negative \$27,553 as of June 30, 2024, and added to the General Fund cash balance for financial reporting purposes.

#### Note 12. Conduit Debt

From time to time the county has issued bonds to provide financial assistance for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest, in accordance with KRS 103.210. This debt may take the form of certain types of limited-obligation revenue bonds, certificates of participation, or similar debt instruments. Although conduit debt obligations bear the Greenup County Fiscal Court's name as issuer, the fiscal court has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf it is issued. Neither the fiscal court nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statement.

#### Note 13. Phone Service Agreement – Technology Grant

On January 30, 2020, the Greenup County Jailer entered into a four-year contract in the form of a refundable technology grant to be used at the jail's discretion. The grantor will provide the jail \$125,000 over the course of four years. During fiscal year 2024, none of the grant funds were utilized.

#### Note 14. Prior Period Adjustments

- The beginning balance in the General Fund was restated and increased \$7,597 due to prior year voided checks.
- The beginning balance in the General Fund was restated and increased \$1 due to prior year rounding error.
- The beginning balance in the road fund was restated and increased \$249 due to prior year voided checks.
- The beginning balance in the jail fund was restated and increased \$135 due to prior year voided checks.
- The beginning balance in the LGEA Fund was restated and increased \$500 due to prior year voided checks.
- The beginning balance in the Landfill Fund was restated and increased \$491 due to prior year voided checks.
- The beginning balance in the Landfill Fund was restated and increased \$1 due to a prior year rounding error.
- The beginning balance in the E911 Fund was restated and increased \$110 due to a prior year voided check.
- The beginning balance in the ABC Fund was restated and decreased \$1 due to a prior year rounding error.

# GREENUP COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2024

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# GREENUP COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

# For The Year Ended June 30, 2024

	GENERAL FUND								
	Budget	ed Amounts	Actual Amounts, (Budgetary	Variance with Final Budget Positive					
	Original	Final	Basis)	(Negative)					
RECEIPTS									
Taxes	\$ 5,774,400		\$ 6,353,433	\$ 579,033					
Excess Fees	77,809	77,809	380,925	303,116					
Licenses and Permits	77,000	77,000	78,602	1,602					
Intergovernmental	400,990	400,990	707,329	306,339					
Charges for Services	151,350	151,350	259,450	108,100					
Miscellaneous	61,300	61,300	197,432	136,132					
Interest	20,000	20,000	108,583	88,583					
Total Receipts	6,562,849	6,562,849	8,085,754	1,522,905					
DISBURSEMENTS									
General Government	2,324,573	2,618,548	2,235,095	383,453					
Protection to Persons and Property	211,500		2,800,389	100,842					
General Health and Sanitation	2,857,900		2,728,449	217,038					
Social Services	315,000		354,486	35,514					
Recreation and Culture	55,000		292,619	36,069					
Capital Projects	112,500		69,137	43,363					
Administration	4,067,581	,	1,621,529	658,071					
Total Disbursements	9,944,054		10,119,021	1,457,033					
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)	(3,381,205	) (5,013,205)	(2,033,267)	2,979,938					
Other Adjustments to Cash (Uses)									
Financing Obligation Proceeds			77,000	77,000					
Transfers To Other Funds	(5,618,795	) (5,618,795)	(5,125,110)	493,685					
Total Other Adjustments to Cash (Uses)	(5,618,795	) (5,618,795)	(5,048,110)	570,685					
Net Change in Fund Balance	(9,000,000	) (10,632,000)	(7,081,377)	3,550,623					
Fund Balance - Beginning	9,000,000		11,008,954	26,954					
Fund Balance - Ending	<u>\$</u> 0	\$ 350,000	\$ 3,927,577	\$ 3,577,577					

	ROAD FUND									
		Budgeted Original	Am	ounts Final		Actual Amounts, (Budgetary Basis)	Fi	riance with nal Budget Positive Negative)		
RECEIPTS										
Intergovernmental	\$	1,804,477	\$	1,804,477	\$	1,830,501	\$	26,024		
Charges for Services		100		100		100				
Miscellaneous		576,500		576,500		562,804		(13,696)		
Interest		500		500		1,992		1,492		
Total Receipts		2,381,577		2,381,577		2,395,397		13,820		
DISBURSEMENTS										
Roads		4,248,500		4,270,210		4,167,837		102,373		
Debt Service		170,000		171,300		155,542		15,758		
Capital Projects		290,622		290,622		282,165		8,457		
Administration		807,000		783,990		734,121		49,869		
Total Disbursements		5,516,122		5,516,122		5,339,665		176,457		
Excess (Deficiency) of Receipts Over										
Disbursements Before Other										
Adjustments to Cash (Uses)		(3,134,545)		(3,134,545)		(2,944,268)		190,277		
Other Adjustments to Cash (Uses)										
Borrowed Money						148,000		148,000		
Transfers From Other Funds		3,084,545		3,084,545		2,775,000		(309,545)		
Transfers To Other Funds										
Total Other Adjustments to Cash (Uses)		3,084,545		3,084,545		2,923,000	·	(161,545)		
Net Change in Fund Balance		(50,000)		(50,000)		(21,268)		28,732		
Fund Balance - Beginning		50,000		50,000		498,067		448,067		
Fund Balance - Ending	\$	0	\$	0	\$	476,799	\$	476,799		

	JAIL FUND									
		Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		uriance with inal Budget Positive Negative)		
RECEIPTS										
Intergovernmental	\$	936,700	\$	936,700	\$	1,291,768	\$	355,068		
Charges for Services		100,500		100,500		57,075		(43,425)		
Miscellaneous		41,500		41,500		31,291		(10,209)		
Interest		100		100		721		621		
Total Receipts		1,078,800		1,078,800		1,380,855		302,055		
DISBURSEMENTS										
Protection to Persons and Property		2,048,700		2,511,029		2,438,079		72,950		
Administration		1,027,250		914,921		858,792		56,129		
Total Disbursements		3,075,950		3,425,950		3,296,871		129,079		
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		(1,997,150)		(2,347,150)		(1,916,016)		431,134		
		(1,))7,150)		(2,547,150)		(1,910,010)		451,154		
Other Adjustments to Cash (Uses)										
Transfers From Other Funds		1,922,150		1,922,150		1,850,000		(72,150)		
Total Other Adjustments to Cash (Uses)		1,922,150		1,922,150		1,850,000		(72,150)		
Net Change in Fund Balance		(75,000)		(425,000)		(66,016)		358,984		
Fund Balance - Beginning		75,000		75,000		125,994		50,994		
Fund Balance - Ending	\$	0	\$	(350,000)	\$	59,978	\$	409,978		

	Budgeted Amounts			Actual Amounts, (Budgetary		Fi	riance with nal Budget Positive	
		Original		Final		Basis)	(Negative)	
RECEIPTS	¢		¢		¢	0.6 501	¢	(12,400)
Intergovernmental	\$	50,000	\$	50,000	\$	36,591	\$	(13,409)
Interest		500		500		1,401		901
Total Receipts		50,500		50,500		37,992		(12,508)
DISBURSEMENTS								
Social Services		15,800		30,700		19,827		10,873
Recreation and Culture		20,000		20,000		1,600		18,400
Administration		329,700		314,800				314,800
Total Disbursements		365,500		365,500		21,427		344,073
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(315,000)		(315,000)		16,565		331,565
Net Change in Fund Balance		(315,000)		(315,000)		16,565		331,565
Fund Balance - Beginning		315,000		315,000		323,682		8,682
Fund Balance - Ending	\$	0	\$	0	\$	340,247	\$	340,247

# LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

	STATE GRANTS FUND									
		Budgeted Original	Amo	ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
RECEIPTS										
Intergovernmental	\$	612,000	\$	612,000	\$	186,840	\$	(425,160)		
Interest		35		35		633		598		
Total Receipts		612,035		612,035		187,473		(424,562)		
DISBURSEMENTS										
Protection to Persons and Property		411,000		411,000		25,110		385,890		
General Health and Sanitation		1,000		1,000				1,000		
Capital Projects		200,000		200,000				200,000		
Administration		45,035		45,035				45,035		
Total Disbursements		657,035		657,035		25,110		631,925		
Excess (Deficiency) of Receipts Over Disbursements Before Other										
Adjustments to Cash (Uses)		(45,000)		(45,000)		162,363		207,363		
Net Change in Fund Balance		(45,000)		(45,000)		162,363		207,363		
Fund Balance - Beginning		45,000		45,000		45,419		419		
Fund Balance - Ending	\$	0	\$	0	\$	207,782	\$	207,782		

	FEDERAL GRANTS FUND								
	Budgeted Amounts Original Final			ounts Final	Actual Amounts, (Budgetary Basis)			ariance with Final Budget Positive (Negative)	
RECEIPTS									
Intergovernmental	\$	1,129,620	\$	1,129,620	\$		\$	(1,129,620)	
Interest						54		54	
Total Receipts		1,129,620		1,129,620		54		(1,129,566)	
DISBURSEMENTS									
Protection to Persons and Property		225,000		225,000				225,000	
Roads		754,620		754,620				754,620	
Capital Projects		150,000		150,000				150,000	
Total Disbursements		1,129,620		1,129,620				1,129,620	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)						54		54	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds						25,110		25,110	
Total Other Adjustments to Cash (Uses)						25,110		25,110	
Net Change in Fund Balance Fund Balance - Beginning						25,164		25,164	
Fund Balance - Ending	\$	0	\$	0	\$	25,164	\$	25,164	

	LANDFILL FUND									
		Budgeted		Actual Amounts, (Budgetary		Fi	riance with nal Budget Positive			
DECEIDES		Original	Final		Basis)		(Negative)			
RECEIPTS Licenses and Permits	\$	325,000	\$	325,000	\$	556 260	¢	221 260		
	Э	· · · · · ·	Ф		Ф	556,369	\$	231,369 606		
Intergovernmental Charges for Services		55,000		55,000		55,606 1,700		1,700		
Miscellaneous		15,500		15,500		30,802		1,700		
Interest		13,300		13,300		3,210		2,210		
Total Receipts		396,500		396,500		647,687		251,187		
Total Receipts		390,500		390,500		047,087		231,107		
DISBURSEMENTS										
Protection to Persons and Property		60,000		60,000				60,000		
General Health and Sanitation		405,500		608,500		591,016		17,484		
Administration		806,000		603,000		125,869		477,131		
Total Disbursements		1,271,500		1,271,500		716,885		554,615		
Excess (Deficiency) of Receipts Over										
Disbursements Before Other										
Adjustments to Cash (Uses)		(875,000)		(875,000)		(69,198)		805,802		
Net Change in Fund Balance		(875,000)		(875,000)		(69,198)		805,802		
Fund Balance - Beginning		875,000		875,000		869,298		(5,702)		
Fund Balance - Ending	\$	0	\$	0	\$	800,100	\$	800,100		

	REVOLVING LOAN FUND									
		Budgeted Original	Amo	ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
RECEIPTS										
Interest	\$	500	\$	500	\$	436	\$	(64)		
Total Receipts		500		500		436		(64)		
DISBURSEMENTS										
General Government		10,000		10,000		10,000				
General Health and Sanitation		167,200		167,200				167,200		
Administration		7,800		7,800				7,800		
Total Disbursements		185,000		185,000		10,000		175,000		
Excess (Deficiency) of Receipts Over Disbursements Before Other										
Adjustments to Cash (Uses)		(184,500)		(184,500)		(9,564)		174,936		
Net Change in Fund Balance		(184,500)		(184,500)		(9,564)		174,936		
Fund Balance - Beginning		184,500		184,500		184,521		21		
Fund Balance - Ending	\$	0	\$	0	\$	174,957	\$	174,957		

	E911 FUND							
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Fi	riance with nal Budget Positive Negative)		
RECEIPTS		6				, , , , , , , , , , , , , , , , , , , ,		8 /
Taxes	\$	550,000	\$	550,000	\$	454,031	\$	(95,969)
Intergovernmental		250,100		250,100		242,496		(7,604)
Charges for Services		12,100		12,100		3,780		(8,320)
Miscellaneous		500		500		1,345		845
Interest		100		100		353		253
Total Receipts		812,800		812,800		702,005		(110,795)
DISBURSEMENTS								
Protection to Persons and Property		1,072,800		1,088,000		845,379		242,621
Administration		452,100		436,900		358,639		78,261
Total Disbursements		1,524,900		1,524,900		1,204,018		320,882
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(712,100)		(712,100)		(502,013)		210,087
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		612,100		612,100		475,000		(137,100)
Total Other Adjustments to Cash (Uses)		612,100		612,100		475,000		(137,100)
Net Change in Fund Balance		(100,000)		(100,000)		(27,013)		72,987
Fund Balance - Beginning		100,000		100,000		42,815		(57,185)
Fund Balance - Ending	\$	0	\$	0	\$	15,802	\$	15,802

	ABC FUND								
	(	Budgeted Driginal		ints Final	Aı (Bı	Actual nounts, udgetary Basis)	Variance with Final Budget Positive (Negative)		
RECEIPTS									
Licenses and Permits	\$	1,700	\$	1,700	\$	2,293	\$	593	
Interest		10		10		14		4	
Total Receipts		1,710		1,710	. <u> </u>	2,307		597	
DISBURSEMENTS									
Administration		5,310		5,310				5,310	
Total Disbursements		5,310		5,310				5,310	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(3,600)		(3,600)		2,307		5,907	
Net Change in Fund Balance		(3,600)		(3,600)		2,307		5,907	
Fund Balance - Beginning		3,600		3,600		3,833		233	
Fund Balance - Ending	\$	0	\$	0	\$	6,140	\$	6,140	

	ARPA FUND								
	Budgeted Amounts					Actual mounts, udgetary	Fin I	iance with al Budget Positive	
	Origin	al	Fina	1	Basis)		(Negative)		
RECEIPTS									
Intergovernmental	\$		\$		\$	50,000	\$	50,000	
Interest		500		500		642		142	
Total Receipts		500		500		50,642		50,142	
DISBURSEMENTS									
Administration	51	,500	5	1,500				51,500	
Total Disbursements	51	,500	5	1,500				51,500	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)	(51	,000)	(5	1,000)		50,642		101,642	
Net Change in Fund Balance	(51	,000)	(5	1,000)		50,642		101,642	
Fund Balance - Beginning		,000		1,000		50,887		(113)	
Fund Balance - Ending	\$	0	\$	0	\$	101,529	\$	101,529	

	OPIOID SETTLEMENT FUND								
		Budgeted	Amo	Actual Amounts, Budgetary	Fi	riance with nal Budget Positive			
RECEIPTS		Original		Final	Basis)		(1	Negative)	
Miscellaneous	\$	100,000	\$	100,000	\$	343,705	\$	243,705	
Interest	Ŷ	500	Ŷ	500	Ψ	9,998	Ŷ	9,498	
Total Receipts		100,500		100,500		353,703		253,203	
DISBURSEMENTS									
Administration		401,500		401,500				401,500	
Total Disbursements		401,500		401,500				401,500	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other		(201,000)		(201,000)		252 702		(54 702	
Adjustments to Cash (Uses)		(301,000)		(301,000)		353,703		654,703	
Net Change in Fund Balance		(301,000)		(301,000)		353,703		654,703	
Fund Balance - Beginning		301,000		301,000		301,113		113	
Fund Balance - Ending	\$	0	\$	0	\$	654,816	\$	654,816	

	CLERK'S STORAGE FEE FUND							
		Budgeted Original	Amo	unts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
RECEIPTS								
Miscellaneous	\$	60,000	\$	60,000	\$	51,390	\$	(8,610)
Interest		20		20		14		(6)
Total Receipts		60,020		60,020		51,404		(8,616)
DISBURSEMENTS								
General Government		40,000		58,000		57,142		858
Administration		32,020		14,020				14,020
Total Disbursements		72,020		72,020		57,142		14,878
Excess (Deficiency) of Receipts Over Disbursements Before Other								
		(12,000)		(12,000)		(5.720)		( )()
Adjustments to Cash (Uses)		(12,000)		(12,000)		(5,738)		6,262
Net Change in Fund Balance		(12,000)		(12,000)		(5,738)		6,262
Fund Balance - Beginning		12,000		12,000		9,798		(2,202)
Fund Balance - Ending	\$	0	\$	0	\$	4,060	\$	4,060

## GREENUP COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

# June 30, 2024

# Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

# Note 2. Reconciliation of the General Fund

Reconciliation of the General Fund

Other Adjustments to Cash (Uses) - Budgetary Basis	\$ (5,048,110)
To adjust for change in payroll account	(46,180)
Total Other Adjustments to Cash (Use) - Regulatory Basis	\$ (5,094,290)
Fund Balance - Ending-Budgetary Basis	\$ 3,927,577
To adjust for change in payroll account	(46,180)
Total Fund Balance - Ending-Regulatory Basis	\$ 3,881,397

# GREENUP COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2024

# GREENUP COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

# For The Year Ended June 30, 2024

The fiscal court reports the following Schedule of Capital Assets:

	Beginning Balance	0 0		Ending Balance
Land and Land Improvements	\$ 3,035,418	\$	\$	\$ 3,035,418
Buildings and Building Improvements	6,093,664			6,093,664
Vehicles and Equipment	3,934,566	645,840	927,355	3,653,051
Other Equipment	778,858	112,305		891,163
Infrastructure	21,809,250	2,048,894	1,870,333	21,987,811
Total Capital Assets	\$ 35,651,756	\$ 2,807,039	\$ 2,797,688	\$ 35,661,107

#### GREENUP COUNTY NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS

#### June 30, 2024

#### Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture, and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	oitalization	Useful Life
	T1	hreshold	(Years)
Land Improvements	\$	20,000	10-60
Buildings and Building Improvements	\$	50,000	10-75
Vehicles and Equipment	\$	10,000	3-25
Infrastructure	\$	20,000	10-50

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*



# Allison Ball Auditor of Public Accounts

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* 

Independent Auditor's Report

The Honorable Bobby Hall, Greenup County Judge/Executive Members of the Greenup County Fiscal Court

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Greenup County Fiscal Court for the fiscal year ended June 30, 2024, and the related notes to the financial statement which collectively comprise the Greenup County Fiscal Court's financial statement and have issued our report thereon dated February 13, 2025.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Greenup County Fiscal Court's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Greenup County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Greenup County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Responses, we identified a certain deficiency in internal control that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Responses as item 2024-001 to be a material weakness.

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

## **Report on Internal Control Over Financial Reporting (Continued)**

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Responses as items, 2024-002 and 2024-003 to be significant deficiencies.

# **Report on Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Greenup County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Responses as item 2024-001.

#### Views of Responsible Officials and Planned Corrective Action

*Government Auditing Standards* requires the auditor to perform limited procedures on the Greenup County's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The county's response was not subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

allisa Ball

Allison Ball Auditor of Public Accounts Frankfort, Ky

February 13, 2025

# GREENUP COUNTY SCHEDULE OF FINDINGS AND RESPONSES

For The Year Ended June 30, 2024

#### GREENUP COUNTY SCHEDULE OF FINDINGS AND RESPONSES

# For The Year Ended June 30, 2024

# FINANCIAL STATEMENT FINDINGS:

## 2024-001 The Greenup County Fiscal Court Did Not Have Controls In Place To Prevent An Error In Financial Reporting

The Greenup County Fiscal Court did not properly record an approved budget amendment on the quarterly report. The budget amendment of \$1,982,000 was properly obtained by the fiscal court; however, , the amount was posted twice to an expenditure account on the county's ledgers instead of to a corresponding receipt account. This posting error went undetected prior to the submission of the quarterly report to the Department for Local Government. According to the treasurer, this was the first time she had accounted for a budget amendment t and used the incorrect process for posting it. Inadequate controls over the posting process resulted in the undetected errors noted above. As a result, material budget adjustments were necessary to correct the posting error.

KRS 46.010(2) requires, "each county treasurer, and each county officer who receives or disburses state funds, to keep an accurate account of receipts and disbursements, showing a daily balance of receipts and disbursements." KRS 46.010(3) requires, "all county officers handling state funds, other than taxes, to make an annual report to the Department for Local Government showing receipts and disbursements, and to make other financial statements as the Department for Local Government requires."

The fiscal court relies on information presented in the quarterly financial reports, and inaccurate information could lead to improper decision making. In addition, KRS 68.210 states, "[t]he administration of the county uniform budget system shall be under the supervision of the state local finance officer who may inspect and shall supervise the administration of accounts and financial operations and shall prescribe and shall install, by July 1, 1985, a system of uniform accounts for all counties and county officials."

The Department for Local Government's (DLG's) *County Budget Preparation and State Local Finance Officer Policy Manual* requires county officials to submit quarterly reports that show, among other things, the amounts from the original budget for each category of receipts and expenditures. The fourth quarter financial report must agree to the original budget and budget amendments submitted to and approved by DLG.

We recommend the fiscal court implement effective internal controls, oversight, and review procedures to ensure all amounts reflected on the fourth quarter financial report are complete and accurate.

## Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: This was our first budget amendment. We made a mistake. We have corrected this mistake. We will not make this mistake again. The best news, all money is accounted for!

# 2024-002 The Jail Commissary Purchased Electronic Cigarettes Without Properly Obtaining Bids

The jail commissary purchased electronic cigarettes (e-cigarettes), totaling \$98,518, from two vendors without properly obtaining bids. These purchases consisted of 28 invoices less than \$30,000 each. According to the jail bookkeeper, they forgot to go through the bid process. Furthermore, the jailer did not have controls in place to ensure compliance with bid requirements. Because the jailer did not obtain bids on the e-cigarettes, it cannot be determined if the jailer has procured these items at the best available price.

# GREENUP COUNTY SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2024 (Continued)

## FINANCIAL STATEMENT FINDINGS: (Continued)

#### 2024-002 The Jail Commissary Purchased Electronic Cigarettes Without Properly Obtaining Bids

Greenup County's Administrative Code section 9.2(A) states, "The agency, department or person requiring supplies, services or construction shall submit to the County Judge a request containing specifications and quantities desired."

Good internal controls dictate that the jailer follow guidelines set forth for bid requirements to ensure that the best price is obtained.

We recommend that the jailer properly obtain bids for e-cigarettes and any other purchases that meet the requirements of the Greenup County Administrative Code and the adopted Model Procurement Code.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: This has been corrected!

*Jailer's Response: The jailer did not provide a response.* 

#### 2024-003 The Jail Does Not Have Adequate Segregation Of Duties Over Jail Commissary Transactions

This is a repeat finding and was included in the prior year audit report as finding 2023-001. The jail does not have adequate segregation of duties over jail commissary transactions. A deficiency occurs when someone has custody over assets and the responsibility of recording financial transactions. The bookkeeper for the jail commissary prepares deposits, prepares daily checkout sheets, and posts to the receipts ledger. In addition, the bookkeeper prepares monthly collection and disbursement reports, posts to the disbursements ledger, and prepares monthly bank reconciliations. The jailer has been informed of this issue and has failed to segregate duties or to implement and document compensating controls sufficient to offset the weakness noted.

Inadequate segregation of duties allows one person to have a significant role in processing and recording receipts and disbursements, which increases the risk that misappropriation of assets and inaccurate financial reporting will occur and be undetected. The jailer does not have procedures and controls in place to adequately segregate duties.

KRS 46.010(2) requires, "each county treasurer, and each county officer who receives or disburses state funds, to keep an accurate account of receipts and disbursements, showing a daily balance of receipts and disbursements." KRS 46.010(3) requires, "all county officers handling state funds, other than taxes, to make an annual report to the Department for Local Government showing receipts and disbursements, and to make other financial statements as the Department for Local Government requires." The review of the receipts and disbursement processing and reconciliations are basic internal controls necessary to ensure the accuracy and reliability of financial reports.

A strong internal control system requires the duties of receiving, recording, disbursing, and reporting to be segregated to decrease the risk of misappropriation of assets, errors, and inaccurate financial reporting to external agencies. Although the jailer has implemented some compensating controls, such as dual signatures on checks and recounting the daily deposits, they do not eliminate the risk associated with inadequate segregation of duties.

# GREENUP COUNTY SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2024 (Continued)

# FINANCIAL STATEMENT FINDINGS: (Continued)

2024-003 The Jail Does Not Have Adequate Segregation Of Duties Over Jail Commissary Transactions (Continued)

We recommend the jailer either segregate duties adequately or implement and document compensating controls. If these duties cannot be segregated, the jailer should implement additional compensating controls to help offset this weakness such as:

- Recount the daily deposit and verify that it agrees to the daily checkout sheet.
- Agree daily checkout sheet to the receipts ledger and deposit slip.
- Review the monthly reports and agree them to the receipts ledger and disbursements ledger.
- Review the monthly bank reconciliation and trace transactions to source documents.

The jailer should initial these documents as proof of his review.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: This has been corrected!

Jailer's Response: The jailer did not provide a response.

# CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

**GREENUP COUNTY FISCAL COURT** 

For The Year Ended June 30, 2024

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE

## COUNTY FISCAL COURT

For The Year Ended June 30, 2024

The Greenup County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

7071

County Treasurer